

### **Charter School Closure Protocol**

Applicable only to charter schools authorized by the Commission

#### Overview

The Tennessee Public Charter School Commission ("Commission") is deeply committed to ensuring that all charter schools under its authorization offer a high-quality public education to Tennessee students. Recognizing that charter school closures can be difficult for everyone involved, the Commission is strongly dedicated to implementing and overseeing a comprehensive closure process. This process is designed to provide the necessary support and guidance to students, families, and staff during this challenging transition.

To ensure an orderly and supportive closure, the Commission will oversee the formation of a transition team composed of representatives from the charter school and the Commission. This team will manage all aspects of the closure process, including student transfers, handling student and personnel records, financial matters, and communication with families and the community. The Commission's close involvement underscores its commitment to protecting the best interests of all stakeholders.

Open and effective communication is a cornerstone of the Commission's approach to charter school closures. The Commission will hold the charter school accountable for ensuring that parents, school staff, and the community receive clear, timely, and adequate information throughout the entire closure process. This commitment to transparency helps to maintain trust and provides families and staff with the support they need to navigate the transition successfully.

The charter agreement establishes the performance expectations and the criteria and conditions for charter school intervention, revocation, and renewal/non-renewal. Should the closure of a charter school become necessary, this closure protocol will be implemented in conjunction with relevant Commission policies, including Commission Policy 3.400 Charter School Intervention and Commission Policy 3.500 Charter School Revocation, with the Commission as Authorizer. These policies provide a framework for addressing charter school performance concerns and guide the closure process to ensure a smooth transition for all stakeholders.

Ultimately, the Commission's focus remains on minimizing disruption for students and facilitating their successful transitions to new learning environments. By providing comprehensive support and guidance, the Commission aims to ensure that students continue to receive a high-quality education despite their charter school's closure.

### **Closure Requirements**

The closure requirements are a set of actions that a charter school must complete before closing its doors. A charter school must demonstrate that it has met all requirements and has addressed all outstanding matters before closure. Closure requirements include documentation of completion of items including, but not limited to, student transfers, personnel records, financial matters, and communication with families and the community. The Commission provides a detailed list of all closure items within the closure checklist, which is included within this closure protocol.

<sup>&</sup>lt;sup>1</sup> All <u>Commission rules and policies</u> may be found on the <u>Commission's website</u>.



#### **Closure Checklist**

The closure checklist is broken into several sections:

- 1. **Immediate Action Items.** This section covers the immediate legal and administrative aspects of charter school closure, including governance procedures, transition team formation, and records disposal.
- 2. **Notification and Communication.** This section focuses on communication with various stakeholders (parents, staff, regulatory bodies) regarding the closure, including school staff meetings and communication strategies for parents/guardians and staff.
- 3. **Records Action Items.** This section addresses the continuation of instruction for remaining students until closure and the proper handling and transfer of student records after the end of classes.
- 4. **Financial Matters.** This section covers all financial aspects of charter school closure, including financial obligations, tax requirements, audits, payment of funds, financial reporting, and payroll.

Pursuant to Commission Policy 3.100, all requirements for closure must be completed in accordance with the charter agreement. A charter school's failure to complete closure items or effectively communicate regarding progress could result in additional actions or intervention. It is the charter school and governing board's responsibility to fulfill the requirements for closure. The Commission reserves the right to take appropriate action to ensure the orderly closure of the school and the protection of student interests.

### **Timeline and Completion of Closure Checklist**

A comprehensive closure checklist is provided to each school with a detailed list of closure actions, documentation, and deadlines upon the decision to close school operations. This closure checklist serves as a working document between the Commission and the charter school to track progress and ensure all items are accomplished. Schools will utilize this checklist to delegate tasks, track closure progress, and organize deadlines. This checklist is subject to change as regulations and policies may be revised.

Schools are expected to submit all requirements within the checklist through the designated shared folder in a timely manner and effectively communicate any questions or delays. All deadlines are laid out within the checklist provided. The Commission will check in frequently via email or phone to ensure all questions are answered and progress is on track. In addition to informal check-ins, the Commission will hold required monthly closure meetings (described in detail below).

### **Preparing for the Closure Process**

- **Identify a point of contact and closure team:** Communication between the Commission and the charter school during the closure process is frequent and may occur outside of formal meetings. The charter school should designate a point of contact for closure matters and provide a list of roles and responsibilities for their closure team to ensure effective communication.
- **Closure Meetings:** The Commission will schedule regular meetings to monitor progress and offer guidance on specific requirements and topics. These meetings will provide an opportunity to ask questions and learn more about the closure process and deliverables. Attendance at these meetings with the closure point of contact and any applicable staff is critical.



• **File Sharing and Documentation:** The Commission will establish a file-sharing system where all necessary closure documentation will be uploaded. Documentation due dates and file naming conventions will be provided within the closure checklist. The charter school is responsible for ensuring that all documents are uploaded correctly to the file-sharing system.

#### **Process of Internal Review of Submissions**

Commission staff will complete an internal review of submitted materials, if applicable, after each deadline. If immediate follow-up or action is needed, or if any items are missing, the charter school will receive an email from the Commission with the necessary action steps. If no immediate action is needed, the school can expect to receive confirmation that all requirements have been met during the subsequent closure meeting. Commission staff will ask for updates on all closure items at each check-in. While the checklist includes specific timelines, Commission staff may request additional documentation or updates as schools work through the closure process. The charter school is responsible for responding to these requests.

### **Closure Meetings**

Closure meetings serve as checkpoints for progress and provide support throughout the closure process. The frequency of these meetings will be determined collaboratively by the Commission and the charter school. At a minimum, this will involve a monthly meeting schedule, with the frequency potentially increasing as the closure date approaches, depending on the situation's intensity and the volume of items to be submitted. While these meetings are essential for communication and guidance, they will not be the only interaction between the charter school and the Commission. The Commission will also communicate with the school's points of contact via email and schedule additional meetings as needed.

All meetings are held virtually via Microsoft Teams unless otherwise specified within the schedule.



# **Charter School Closure Plan**

### **Immediate Action Items**

Action Item	Responsibility for Completing Action	Completion Date
Closure Notification	Commission Staff Lead	Within ten days of the
Within ten days of the Commission's vote to close the charter school, the		Commission's vote to close the
Commission will provide notice of revocation or nonrenewal to the school and the		charter school
Tennessee Department of Education. This notice will include a copy of the		T.C.A. § 49-13-122(e)
Commission's resolution setting forth the decision and reasons for denial. <sup>2</sup>		
Establish a Transition Team and Assign Roles	Commission Staff Lead and	Within two calendar weeks of
Establish a team dedicated to ensuring the smooth transition of students and staff	Charter School Board Chair	the Commission's vote to close
and the closedown of the school's business.		the charter school
		T.C.A. § 49-13-130
The transition team should include:		
Lead person from the Commission staff		
Lead finance contact from the charter school and Commission		
Other Commission staff as needed		
Charter school governing board chair		
Lead administrator from the charter school, and		
Lead person from the charter school parent organization (if applicable)		
Assign Transition Team Action Items and Responsibilities	Commission Staff Lead	Within two calendar weeks of
Distribute contact information to all transition team members, set calendar for		the Commission's vote to close
meetings, and assign dates for the completion of each charter school closure action		the charter school
item.		

<sup>&</sup>lt;sup>2</sup> Notice will also be provided to the Tennessee Department of Education in instances of a charter school's decision to voluntarily relinquish its charter agreement in accordance with T.C.A. § 49-13-110(d).



Action Item	Responsibility for Completing Action	Completion Date
Talking Points	Transition Team	Within two calendar weeks of
Create talking points for students, parents, staff, community, and press. Focus on		the Commission's vote to close
communicating plans for orderly transition of students and staff.		the charter school
School Staff Meeting	Charter School Board Chair and	Within two calendar weeks of
The governing board chair should communicate:	Charter School Administrator	the Commission's vote to close
Commitment to continuing school operations through closure process	Lead	the charter school
The plan to assist students and staff, by ensuring a smooth closure		
Reasons for closure		
The timeline for transition details		
The compensation and benefits timeline		
Contact information for ongoing questions.		
Instruction	Charter School Administrator	Continuous after the
Continue high-quality instruction in accordance with the charter agreement for the	Lead	Commission's closure vote until
remainder of the school year for currently enrolled students. Per T.C.A. § 49-13-123,		end of the school year
no additional students may be enrolled.		T.C.A. § 49-13-130
Parent/Guardian Communication	Transition Team	Within one calendar week of
Distribute a letter with detailed guidance regarding the transition plan.		the Commission's vote to close
		the charter school
Notification should include, but not be limited to:		
Date of the parent closure meeting		
Date of the last day of regular instruction		
Cancellation of any planned summer school		
Date(s) of any planned school choice fair(s)		
Listing of all other public school options in the area		
<ul> <li>Information on obtaining student records before the end of classes</li> </ul>		
Contact information for parent/guardian assistance/questions		



Action Item	Responsibility for Completing Action	Completion Date
<ul> <li>Plan and Convene a Parent Closure Meeting</li> <li>At the parent closure meeting: <ul> <li>Provide a list of all other public school options for which students are eligible to enroll</li> <li>Make copies of the "Closure FAQ" document available</li> <li>Provide an overview of the Commission's closure policy and closure decision; Provide a calendar of important dates for parents</li> <li>Present the timeline for transitioning students</li> <li>Present the timeline for winding down of school operations</li> <li>Remind parents/guardians of the right to access student records</li> <li>Provide contact information</li> </ul> </li> </ul>	Transition Team	Within 30 days of the Commission's vote to close the charter school  T.C.A. § 49-13-130
Establish Financial Transition Plan Outline the school's remaining financial obligations and incoming funding to support the orderly closure of the school.	Commission Financial Lead, Charter School Board Chair, and Charter School Financial Lead	Within two calendar weeks of the Commission's vote to close the charter school
Secure All Records  Secure all financial records and ensure they are organized, up to date, and maintained in a secure location.	Charter School Board Chair, Administrator, Financial Lead	Ongoing
<ul> <li>Secure All Assets         The school's assets and any assets in the school that belong to others must be protected against theft, misappropriation, and deterioration. The school should         • Maintain existing insurance coverage until the disposal of such assets under the school closure action plan         • Continue or obtain appropriate security services         • Plan to move assets to secure storage after closure of the school facility         • Maintain any officer and staff insurance and coverage (such as surety bonds) required under state law until the official dissolution of the school     </li> </ul>	Charter School Board Chair, Administrator, Financial Lead	Ongoing



# **Notification Action Items**

Action Item	Responsibility for Completing Action	Completion Date
Geographic LEA Notification	Commission Staff Lead	Within two calendar weeks of
Notification of the closure, accompanied by the Commission's resolution and		the Commission's vote to close
transition team contact information, will be sent to the geographical LEA		the charter school
School Staff Communication	Charter School Board Chair	Within 30 days of the
Outline transition plans and timelines for staff, including but not limited to		Commission's vote to close the
Employee termination date		charter school
Commitment of school's board to transition staff		
Commitment to positive transition of students into new educational		
settings		
Any transition to new employment assistance that the board anticipates		
providing (such as job fairs)		
Timelines for compensation and benefits, including TCRS		
Timelines for outstanding professional development issues		
COBRA information		
Pertinent licensure information		
Faculty lead contact information		
Transition team member contact information.		
Notification to Benefits Providers	Charter School Board Chair and	Within 45 days of the
<ul> <li>Notify benefit providers of the pending termination of all employees</li> </ul>	Charter School Financial Lead	Commission's vote to close the
Notify providers of termination of all benefit programs.		charter school
Terminate all programs as of the last date of service in accordance with		
applicable laws and regulations (i.e., COBRA), including:		
Health care/health insurance		
o Life insurance		
o Dental and vision plans		
<ul> <li>Retirement and pension plans, including TCRS</li> </ul>		



Action Item	Responsibility for Completing Action	Completion Date
Notification of Vendors and Contractors	Charter School Financial Lead	Within one month of the
The school must formulate a list of all contractors and vendors (including any		Commission's vote to close the
education service providers) and		charter school
Notify them regarding school closure, including the final date of operations		
Provide notice of non-renewal in accordance with the management		
contract if applicable		
Request the final invoice and accounting, including an accounting of		
retained school funds and grant fund status if applicable		
Instruct contractors to make arrangements to remove any contractor		
property from the school by a certain date (such as copy machines or other		
rented property)		
Retain records of past contracts as proof of full payment		
Maintain telephone, gas, electric, and water long enough to cover the time		
period required for all necessary closure procedures to be complete.		
Notification to Creditors and Debtors	Charter School Financial Lead	Within one month of the
Solicit from each creditor a final accounting of the school's accrued and unpaid		Commission's vote to close the
debt. Compare the figures provided with the school's calculation of the debt and		charter school
reconcile.		
Where possible, negotiate a settlement of debts consummated by a settlement		
agreement reflecting satisfaction and release of the existing obligations.		
Contact all debtors and demand payment. If collection efforts are unsuccessful,		
consider turning the debt over to a commercial debt collection agency. All records		
regarding such collection or disputes by debtors regarding amounts owed must be		
retained.		



# **Records Action Items**

Action Item	Responsibility for Completing Action	Completion Date
Disposition of Records	Charter School Board Chair	Within two months of the end
In accordance with Tennessee state law, follow the appropriate disposition of		of classes and ongoing
records policy. In all cases, the school board shall maintain all records related to:  • Loans, bonds, mortgages, and other financing;		
<ul><li>Contracts;</li><li>Leases;</li></ul>		
Assets and asset sales;		
<ul> <li>Grants (records relating to federal grants must be kept in accordance with the Uniform Grants Guidance);</li> </ul>		
Governance (minutes, by-laws, policies);		
<ul> <li>Employees (background checks, personnel files);</li> </ul>		
<ul> <li>Accounting/audits, taxes, and tax status;</li> </ul>		
Employee benefit programs and benefits; and		
Any items provided for in the closure action plan.		
Student Records	Charter School Board Chair and	Specific deadlines will be
The school must ensure that:	Charter School Administrative	established in consultation with
All student records are organized and secure	Lead	the geographic LEA but no later
All student records and report cards are complete and up to date		than within one month after
<ul> <li>Parents/guardians are provided with copies of final report cards and notice</li> </ul>		the end of classes
of where student records will be sent (with specific contact information)		



Action Item	Responsibility for Completing Action	Completion Date
Transfer of Student Records	Charter School Administrative	Within one month after the end
As required by state statute, the school must transfer all student records to the	Lead and Commission	of classes
students' new school or school district.		
Student records should include:		
Grades/academic information		
All materials associated with Individualized Education Programs (IEPs) or		
other services evaluations		
Immunization records		
Parent/guardian information.		
Documenting Transfer of Records	Charter School Administrative	Within one month after the end
Written documentation of the transfer of records must accompany the transfer of	Lead and Commission	of classes
all student materials.		
The written verification must include the:		
Number of general education records transferred		
Number of special education records transferred		
Date of transfer		
<ul> <li>Signature and printed name of the charter school representative releasing the records</li> </ul>		
<ul> <li>Signature and printed name of the district (or other entity) recipient(s) of the records.</li> </ul>		
Provide copies of all materials documenting the transfer of student records to the Commission.		



# **Financial Action Items**

Action Item	Responsibility for Completing Action	Completion Date
IRS Status	Charter School Board Chair and	Date to be determined
If the school has 501(c)(3) status, it must take steps to maintain that status until dissolved, including (but not limited to) the following:  • Notification to IRS regarding any address change of the school corporation  • Filing of required tax returns or reports (e.g., IRS form 990 and Schedule A)	Charter School Financial Lead	depending on 501(c)(3) status
If the school corporation proceeds to dissolution, notify the IRS of the dissolution of the education corporation and its 501(c)(3) status, and provide a copy to the Commission.		
UCC Search	Charter School Board Chair and	Within 30 days of the
The school should perform a Uniform Commercial Code (UCC) search to determine if there are any perfected security interests and to what assets security interests are attached.	Financial Lead	Commission's vote to close the charter school
Audit	Charter School Board Chair and	Within 120 days of the end of
The school must establish a date by which to complete a final close out audit by an independent firm or state auditor as determined by statute.	Charter School Financial Lead	classes
Provide a copy of the final audit to the Comptroller.		
Inventory	Charter School Financial Lead	Within 45 days of the
The school must:		Commission's vote to close the
<ul> <li>Provide a fixed asset list segregating state and federal dollars.</li> </ul>		charter school
<ul> <li>Note source codes for funds and prices for each purchase.</li> <li>Establish fair market value, initial and amortized for all fixed assets.</li> </ul>		
Provide the Commission with a copy of all documents.		



Action Item	Responsibility for Completing Action	Completion Date
Disposition of Federally Funded Equipment	Commission and Charter	Within 45 days of the
Check with the Commission's federal programs staff and the Tennessee	School Financial Lead	Commission's vote to close the
Department of Education (if necessary) regarding proper procedures for the		charter school
disposition of property purchased with federal funds.		
Disposition of Inventory	Commission and Charter	Within 45 days of the
Establish a disposition plan and establish a payment process (e.g., cash, checks,	School Financial Leads	Commission's vote to close the
credit cards) for any remaining items, and provide the Commission with a copy of		charter school
all documents.		
Property Purchased with Charter School Program (CSP) Funds	Charter School Financial Lead	Within two weeks of
Work with the Tennessee Department of Education to determine the required		Commission's vote to close the
disposition of property purchased with CSP funds. Generally, property purchased		charter school
with CSP funds should first be offered to other charter schools within the same		
region in which the closing school is located. If no schools want the property, an		
auction may be held to dispose of the CSP assets.		
Disposition of Facilities	Charter School Board Chair and	Within two calendar weeks of
Determine state requirements for real property acquired from a public school	Financial Lead	the end of classes
district to determine right of first offer and other applicable requirements for		
disposition.		



Action Item	Responsibility for Completing Action	Completion Date
Payment of Funds	Commission and Charter	Within 45 days of the
The school should work with the Commission to prioritize payment strategy	School Financial Lead	Commission's vote to close the
considering state and local requirements.		charter school
Using available revenue and any funds from auction proceeds, pay the following entities:		
Retirement systems		
Teachers and staff		
Employment taxes and federal taxes		
Audit preparation		
Private creditors		
<ul> <li>Overpayments from state/district</li> </ul>		
Other as identified by the Commission.		
Provide the Commission with a copy of all materials associated with this action.		
Expenditure Reporting	Charter School Financial Lead	Plan complete within 45 days of
Work with Commissions staff to complete all required Federal Expenditure Reports		the Commission's vote to close
(FER).		the charter school and ongoing until completed
Itemized Financials	Charter School Financial Lead	Within 45 days of the end of
Review, prepare, and make available:		classes
Fiscal year-end financial statements		
Cash analysis		
A list of compiled bank statements for the year, all unused checks, and		
bank accounts		
A list of payables		
Accounting of petty cash		
Collect and void all unused checks, and close accounts once transactions have		
cleared.		



Action Item	Responsibility for Completing Action	Completion Date
Payroll Reports	Charter School Financial Lead	Within 30 days of the end of
The school must generate a list of all payroll reports including taxes, retirement, or		classes
adjustments on employee contracts.		
List of Creditors and Debtors	Charter School Board Chair and	Within 30 days of the end of
Formulate a list of creditors and debtors and any amounts accrued and unpaid	Financial Lead	classes
with respect to such creditor or debtor.		
The list should include:		
contractors to whom the school owes payment		
• lenders		
mortgage holders		
bond holders		
equipment suppliers		
secured and unsecured creditors		
<ul> <li>persons or organizations who owe the school fees or credits</li> </ul>		
lessees or sub-lessees of the school		
any person or organization holding property of the school		